

## State of Misconsin **LEGISLATIVE REFERENCE BUREAU**

## RESEARCH APPENDIX -PLEASE DO NOT REMOVE FROM DRAFTING FILE

Date Transfer Requested: 03/19/2009

(Per: RCT)

Appendix A ... Part 04 of 06

The 2007 drafting file for LRB-0447

has been transferred to the drafting file for

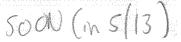
2009 LRB-0203

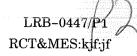
This cover sheet, the final request sheet, and the final version of the 2007 draft were copied on yellow paper, and returned to the original 2005 drafting file.

The attached 2007 draft was incorporated into the new 2009 draft listed above. For research purposes, this cover sheet and the complete drafting file were transferred, as a separate appendix, to the 2009 drafting file. If introduced this section will be scanned and added, as a separate appendix, to the electronic drafting file folder.



## State of Misconsin 2007 - 2008 LEGISLATURE





RMIP

## PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

please regererate

AN ACT to repeal 23.094 (2) (c) 3., 92.04 (2) (c), 92.104, 92.105 and 92.106; to 1 2 amend 66.0721 (1) (b), 71.07 (2fd) (a), 71.07 (3m) (a) 3., 71.07 (3m) (a) 4., 71.08 3 (1) (intro.), 71.10 (4) (i), 71.28 (1fd) (a), 71.28 (2m) (a) 3., 71.28 (2m) (a) 4., 71.47 4 (1fd) (a), 71.47 (2m) (a) 3., 71.47 (2m) (a) 4., 71.47 (2m) (d), 71.57, 71.58 (intro.). 5 71.58 (1) (intro.), 71.58 (1) (b), 71.58 (1) (d), 71.58 (1) (e), 71.58 (1) (f), 71.58 (3), 6 71.58 (8), 71.59 (1) (a), 71.59 (1) (b) (intro.), 71.59 (1) (b) 4., 71.59 (2) (intro.), 7 71.59 (2) (d), 71.59 (2) (e), 71.60 (1) (b), 71.61, 92.05 (3) (L), 92.14 (2) (e), 92.14 8 (3) (a) 1., 92.14 (3) (d), 101.143 (4) (ei) 1m. a., 101.143 (4) (ei) 1m. b., 165.25 (4) 9 (ar), 281.16 (3) (e), 281.65 (5) (b), 281.65 (5) (d) and 281.65 (5) (e); to repeal and 10 recreate chapter 91; and to create 71.07 (3m) (e), 71.10 (4) (de), 71.28 (2m) (e), 11 71.47 (2m) (e), 71.61 (6) and 71.613 of the statutes; relating to: farmland

1 preservation, the farmland preservation tax credit, the farmland tax relief 2 credit, and granting rule-making authority. Analysis by the Legislative Reference Bureau This is a preliminary draft. An analysis will be provided in a later version. The people of the state of Wisconsin, represented in senate and assembly, do enact as follows: Sect, PP; 20.835 (2) (d **SECTION 1.** 23.094 (2) (c) 3. of the statutes is repealed. 3 \*\*\*\*Note: Is this the appropriate treatment of s. 23.094 (2) (c) 3.? **SECTION 2.** 66.0721 (1) (b) of the statutes is amended to read: 4 5 66.0721 (1) (b) "Eligible farmland" means a parcel of 35 or more acres of 6 contiguous land which is devoted exclusively to agricultural use which during the year preceding the year in which the land is subject to a special assessment under (8)this section produced gross farm profits, as defined in s. 71.58 (4), of not less than 9 \$6,000 or which, during the 3 years preceding the year in which the land is subject 10 to a special assessment under this section, produced gross farm profits, as defined in s. 71.58 (4), of not less than \$18,000. \*\*\*\*NOTE: Do you want to keep the reference to s. 71.58 (4), or do you want the new definition for gross farm profits under s. 71.613 (1)? SECTION 3. (71.07 (2fd) (a) of the statutes is amended to read. 71.07 (2fd) (a) Credit. Except as provided in par. (b), if the director of the 14 agriculture stabilization and conservation service certifies on or before October 1, 15

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71.07 (2fd) (a) Credit. Except as provided in par. (b), if the director of the agriculture stabilization and conservation service certifies on or before October 1, 1988, that at least 40% of the crops in this state have been lost, for taxable year 1988 any claimant may credit against taxes otherwise due under this chapter an amount equal to 10% of the property taxes exclusive of special assessments, delinquent interest and charges for service, up to \$10,000, on that claimant's farm for the year

for which the claim under this subsection is made. In this subsection, "farm" means 35 or more acres of real property in this state owned by the claimant or any member of the claimant's household during the taxable year for which a credit under this subsection is claimed if the farm, during that year, produced not less than \$6,000 in gross farm profits resulting from the farm's agricultural use, as defined in s. 91.01 (1), 2005 stats., or if the farm, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits. In deciding who is a claimant under this subsection, the department of revenue shall be guided by s. 71.58 (1) (a) to (g).

\*\*\*\*Note: Do you want to keep the reference to s. 71.58 (1) (a) to (g) or do you want the new definition for claimant under s. 71.613 (1)?

**SECTION 4.** 71.07 (3m) (a) 3. of the statutes is amended to read:

of improvements, in this state, in agricultural use, as defined in s. 91.01 (1), 2005 stats., and owned by the claimant or any member of the claimant's household during the taxable year for which a credit under this subsection is claimed if the farm of which the farmland is a part, during that year, produced not less than \$6,000 in gross farm profits resulting from agricultural use, as defined in s. 91.01 (1), or if the farm of which the farmland is a part, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits, or if at least 35 acres of the farmland, during all or part of that year, was enrolled in the conservation reserve program under 16 USC 3831 to 3836.

**SECTION 5.** 71.07 (3m) (a) 4. of the statutes is amended to read:

71.07 (3m) (a) 4. "Gross farm profits" means gross receipts, excluding rent, from agricultural use, as defined in s. 91.01 (1), 2005 stats., including the fair market

1	value at the time of disposition of payments in kind for placing land in federal
2	programs or payments from the federal dairy termination program under 7 USC
3	1446 (d), less the cost or other basis of livestock or other items purchased for resale
4	which are sold or otherwise disposed of during the taxable year.
5	SECTION 6. 71.07 (3m) (e) of the statutes is created to read:
6	71.07 (3m) (e) Sunset. No new claim may be filed under this subsection for a
7	taxable year that begins after December 31, 2008.
8	Section 7. 71.08 (1) (intro.) of the statutes, as affected by 2007 Wisconsin Act s
9	20, is amended to read:
10	71.08 (1) Imposition. (intro.) If the tax imposed on a natural person, married
11	couple filing jointly, trust, or estate under s. 71.02, not considering the credits under
12	ss. 71.07 (1), (2dd), (2de), (2di), (2dj), (2dL), (2dr), (2ds), (2dx), (2fd), (3m), (3n), (3p),
1(3)	(3s), (3t), (3w), <del>(5b), (5d), (5e), (5f), (6), (6e), and (9e), 71.28 (1dd), (1de), (1di), (1dj), (1</del>
14)	(1dL), (1ds), (1dx), (1fd), (2m), (3), (3n), (3t), and (3w), and 71.47 (1dd), (1de), (1di),
15	(1dj), (1dL), (1ds), (1dx), <del>(1fd), (2m), (3), (3n), (3t), and (3w), and subchs.</del> ss. 71.57 to
16	$\underline{71.61}$ and subch. VIII and IX and payments to other states under s. $71.07$ (7), is less
17	than the tax under this section, there is imposed on that natural person, married
18	couple filing jointly, trust or estate, instead of the tax under s. 71.02, an alternative
19	minimum tax computed as follows:
20	Section 8. 71.10 (4) (de) of the statutes is created to read:
21	71.10 (4) (de) The farmland preservation credit under s. 71.613.
22	SECTION 9. 71.10 (4) (i) of the statutes, as affected by 2007 Wisconsin Act 20,
23	is amended to read:
24	71.10 (4) (i) The total of claim of right credit under s. 71.07 (1), farmland

preservation credit under subch. IX 71.57 to 71.61, homestead credit under subch.

VIII, farmland tax relief credit under s. 71.07 (3m), farmers' drought property tax
-credit under s. 71.07 (2fd), dairy manufacturing facility investment credit under s.
71.07 (3p), film production services credit under s. 71.07 (5f) (b) 2., veterans and
surviving spouses property tax credit under s. $71.07~(6e)$ , enterprise zone jobs credit
under s. 71.07 (3w), earned income tax credit under s. 71.07 (9e), estimated tax
payments under s. 71.09, and taxes withheld under subch. X.

SECTION 10. 71.28 (1fd) (a) of the statutes is amended to read:

71.28 (1fd) (a) Credit. Except as provided in par. (b), if the director of the agriculture stabilization and conservation service certifies on or before October 1, 1988, that at least 40% of the crops in this state have been lost, for taxable year 1988 any claimant may credit against taxes otherwise due under this chapter an amount equal to 10% of the property taxes exclusive of special assessments, delinquent interest and charges for service, up to \$10,000, on that claimant's farm for the year for which the claim under this subsection is made. In this subsection, "farm" means 35 or more acres of real property in this state owned by the claimant or any member of the claimant's household during the taxable year for which a credit under this subsection is claimed if the farm, during that year, produced not less than \$6,000 in gross farm profits resulting from the farm's agricultural use, as defined in s. 91.01 (1), 2005 stats., or if the farm, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits. In deciding who is a claimant under this subsection, the department of revenue shall be guided by s. 71.58 (1) (a) to (g).

\*\*\*\*Note: Do you want to keep the reference to s. 71.58 (1) (a) to (g) or do you want the new definition for claimant under s. 71.613 (1)?

**Section 11.** 71.28 (2m) (a) 3. of the statutes is amended to read:

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71.28 (2m) (a) 3. "Farmland" means 35 or more acres of real property, exclusive
of improvements, in this state, in agricultural use, as defined in s. $91.01(1)$ , $2005$
stats., and owned by the claimant or any member of the claimant's household during
the taxable year for which a credit under this subsection is claimed if the farm of
which the farmland is a part, during that year, produced not less than \$6,000 in gross
farm profits resulting from agricultural use, as defined in s. 91.01 (1) or if the farm
of which the farmland is a part, during that year and the 2 years immediately
preceding that year, produced not less than \$18,000 in such profits, or if at least 35
acres of the farmland, during all or part of that year, was enrolled in the conservation
reserve program under 16 USC 3831 to 3836.

**SECTION 12.** 71.28 (2m) (a) 4. of the statutes is amended to read:

71.28 (2m) (a) 4. "Gross farm profits" means gross receipts, excluding rent, from agricultural use, as defined in s. 91.01 (1), 2005 stats., including the fair market value at the time of disposition of payments in kind for placing land in federal programs or payments from the federal dairy termination program under 7 USC 1446 (d), less the cost or other basis of livestock or other items purchased for resale which are sold or otherwise disposed of during the taxable year.

**SECTION 13.** 71.28 (2m) (e) of the statutes is created to read:

71.28 (2m) (e) Sunset. No new claim may be filed under this subsection for a taxable year that begins after December 31, 2008.

SECTION 14, 71.47 (1fd) (a) of the statutes is amended to read:

71.47 (1fd) (a) *Credit*. Except as provided in par. (b), if the director of the agriculture stabilization and conservation service certifies on or before October 1, 1988, that at least 40% of the crops in this state have been lost, for taxable year 1988 any claimant may credit against taxes otherwise due under this chapter an amount

equal to 10% of the property taxes exclusive of special assessments, delinquent interest and charges for service, up to \$10,000, on that claimant's farm for the year for which the claim under this subsection is made. In this subsection, "farm" means 35 or more acres of real property in this state owned by the claimant or any member of the claimant's household during the taxable year for which a credit under this subsection is claimed if the farm, during that year, produced not less than \$6,000 in gross farm profits resulting from the farm's agricultural use, as defined in s. 91.01 (1), 2005 stats., or if the farm, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits. In deciding who is a claimant under this subsection, the department of revenue shall be guided by s. 71.58 (1) (a) to (g).

\*\*\*\*NOTE: Do you want to keep the reference to s. 71.58 (1) (a) to (g) or do you want the new definition for claimant under s. 71.613 (1)?

**SECTION 15.** 71.47 (2m) (a) 3. of the statutes is amended to read:

of improvements, in this state, in agricultural use, as defined in s. 91.01 (1), 2005 stats., and owned by the claimant or any member of the claimant's household during the taxable year for which a credit under this subsection is claimed if the farm of which the farmland is a part, during that year, produced not less than \$6,000 in gross farm profits resulting from agricultural use, as defined in s. 91.01 (1), or if the farm of which the farmland is a part, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits, or if at least 35 acres of the farmland, during all or part of that year, was enrolled in the conservation reserve program under 16 USC 3831 to 3836.

**Section 16.** 71.47 (2m) (a) 4. of the statutes is amended to read:

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71.47 (2m) (a) 4. "Gross farm profits" means gross receipts, excluding rent,
from agricultural use, as defined in s. 91.01 (1), 2005 stats., including the fair market
value at the time of disposition of payments in kind for placing land in federal
programs or payments from the federal dairy termination program under 7 USC
1446 (d), less the cost or other basis of livestock or other items purchased for resale
which are sold or otherwise disposed of during the taxable year.
SECTION 17. 71.47 (2m) (d) of the statutes is amended to read:
71.47 (2m) (d) General provisions. Section 71.61 (1) to (4) as it applies to the
credit under subch. IX applies to the credit under this subsection.
****Note: Does the reference need to be changed?
SECTION 18. 71.47 (2m) (e) of the statutes is created to read:
71.47 (2m) (e) Sunset. No new claim may be filed under this subsection for a
taxable year that begins after December 31, 2007.
SECTION 19. 71.57 of the statutes is amended to read:
71.57 Purpose. The purpose of this subchapter ss. 71.58 to 71.61 is to provide
credit to owners of farmland which is subject to agricultural use restrictions, through
a system of income or franchise tax credits and refunds and appropriations from the
general fund.
<b>SECTION 20.</b> 71.58 (intro.) of the statutes is amended to read:
71.58 Definitions. (intro.) In this subchapter ss. 71.57 to 71.61:
<b>SECTION 21.</b> 71.58 (1) (intro.) of the statutes is amended to read:
71.58 (1) (intro.) "Claimant" means an owner of farmland, as defined in s. 91.01
(9), 2005 stats., domiciled in this state during the entire year for which a credit under
this subchapter ss. 71.57 to 71.61 is claimed, except as follows:
SECTION 22. 71.58 (1) (b) of the statutes is amended to read:

71.58 (1) (b) If any person in a household has claimed or will claim credit under
subch. VIII, all persons from that household are ineligible to claim any credit under
this subchapter ss. 71.57 to 71.61 for the year to which the credit under subch. VIII
pertained.
****NOTE: Do you want to apply this limitation to the credit under s. 71.613?
SECTION 23. 71.58 (1) (d) of the statutes is amended to read:
71.58 (1) (d) For purposes of filing a claim under this subchapter ss. 71.57 to
71.61, the personal representative of an estate and the trustee of a trust shall be
deemed owners of farmland. "Claimant" does not include the estate of a person who
is a nonresident of this state on the person's date of death, a trust created by a
nonresident person, a trust which receives Wisconsin real property from a
nonresident person or a trust in which a nonresident settlor retains a beneficial
interest.
SECTION 24. 71.58 (1) (e) of the statutes is amended to read:
71.58 (1) (e) For purposes of filing a claim under this subchapter ss. 71.57 to
71.61, when land is subject to a land contract, the claimant shall be the vendee under
the contract.
<b>SECTION 25.</b> 71.58 (1) (f) of the statutes is amended to read:
71.58 (1) (f) For purposes of filing a claim under this subchapter ss. 71.57 to
71.61, when a guardian has been appointed in this state for a ward who owns the
farmland, the claimant shall be the guardian on behalf of the ward.
<b>SECTION 26.</b> 71.58 (3) of the statutes is amended to read:
71.58 (3) "Farmland" means 35 or more acres of real property in this state
owned by the claimant or any member of the claimant's household during the taxable

year for which a credit under this subchapter ss. 71.57 to 71.61 is claimed if the

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farmland, during that year, produced not less than \$6,000 in gross farm profits resulting from the farmland's agricultural use, as defined in s. 91.01 (1), 2005 stats., or if the farmland, during that year and the 2 years immediately preceding that year, produced not less than \$18,000 in such profits, or if at least 35 acres of the farmland, during all or part of that year, was enrolled in the conservation reserve program under 16 USC 3831 to 3836.

**SECTION 27.** 71.58 (8) of the statutes is amended to read:

71.58 (8) "Property taxes accrued" means property taxes, exclusive of special assessments, delinquent interest and charges for service, levied on the farmland and improvements owned by the claimant or any member of the claimant's household in any calendar year under ch. 70, less the tax credit, if any, afforded in respect of the property by s. 79.10. "Property taxes accrued" shall not exceed \$6,000. If farmland is owned by a tax-option corporation, a limited liability company or by 2 or more persons or entities as joint tenants, tenants in common or partners or is marital property or survivorship marital property and one or more such persons, entities or owners is not a member of the claimant's household, "property taxes accrued" is that part of property taxes levied on the farmland, reduced by the tax credit under s. 79.10, that reflects the ownership percentage of the claimant and the claimant's household. For purposes of this subsection ss. 71.57 to 71.61, property taxes are "levied" when the tax roll is delivered to the local treasurer for collection. If farmland is sold during the calendar year of the levy the "property taxes accrued" for the seller is the amount of the tax levy, reduced by the tax credit under s. 79.10, prorated to each in the closing agreement pertaining to the sale of the farmland, except that if the seller does not reimburse the buyer for any part of those property taxes there are no "property taxes accrued" for the seller, and the "property taxes accrued" for the buyer

is the property taxes levied on the farmland, reduced by the tax credit under s. 79.10,
minus, if the seller reimburses the buyer for part of the property taxes, the amount
prorated to the seller in the closing agreement. With the claim for credit under this
subchapter ss. 71.57 to 71.61, the seller shall submit a copy of the closing agreement
and the buyer shall submit a copy of the closing agreement and a copy of the property
tax bill.

**SECTION 28.** 71.59 (1) (a) of the statutes is amended to read:

71.59 (1) (a) Subject to the limitations provided in this subchapter <u>ss. 71.57 to</u> 71.61 and s. 71.80 (3) and (3m), a claimant may claim as a credit against Wisconsin income or franchise taxes otherwise due, the amount derived under s. 71.60. If the allowable amount of claim exceeds the income or franchise taxes otherwise due on or measured by the claimant's income or if there are no Wisconsin income or franchise taxes due on or measured by the claimant's income, the amount of the claim not used as an offset against income or franchise taxes shall be certified to the department of administration for payment to the claimant by check, share draft or other draft drawn on the general fund.

**SECTION 29.** 71.59 (1) (b) (intro.) of the statutes is amended to read:

71.59 (1) (b) (intro.) Every claimant under this subchapter ss. 71.57 to 71.61 shall supply, at the request of the department, in support of the claim, all of the following:

**SECTION 30.** 71.59 (1) (b) 4. of the statutes is amended to read:

71.59 (1) (b) 4. Certification by the claimant that each county land conservation committee with jurisdiction over the farmland has been notified that the claimant intends to submit a claim under this subchapter ss. 71.57 to 71.61.

**SECTION 31.** 71.59 (2) (intro.) of the statutes is amended to read:

1	71.59 (2) INELIGIBLE CLAIMS. (intro.) No credit shall be allowed under this
2	subchapter ss. 71.57 to 71.61:
3	SECTION 32. 71.59 (2) (d) of the statutes is amended to read:
4	71.59 (2) (d) For property taxes accrued on farmland zoned for exclusive
5	agricultural use under an ordinance certified under subch. V of ch. 91, 2005 stats.
6	which is granted a special exception or conditional use permit for a use which is not
7	an agricultural use, as defined in s. 91.01 (1), 2005 stats.
8	SECTION 33. 71.59 (2) (e) of the statutes is amended to read:
9	71.59 (2) (e) If the department determines that ownership of the farmland has
10	been transferred to the claimant primarily for the purpose of maximizing benefits
11	under this subchapter ss. 71.57 to 71.61.
12	SECTION 34. 71.60 (1) (b) of the statutes is amended to read:
13	71.60 (1) (b) The credit allowed under this subchapter ss. 71.57 to 71.61 shall
14	be limited to 90% of the first \$2,000 of excessive property taxes plus 70% of the 2nd
15	\$2,000 of excessive property taxes plus 50% of the 3rd \$2,000 of excessive property
16	taxes. The maximum credit shall not exceed \$4,200 for any claimant. The credit for
17	any claimant shall be the greater of either the credit as calculated under this
18	subchapter ss. 71.57 to 71.61 as it exists at the end of the year for which the claim
19	is filed or as it existed on the date on which the farmland became subject to a current
20	agreement under subch. II or III of ch. 91, 2005 stats., using for such calculations
21	household income and property taxes accrued of the year for which the claim is filed.
22	SECTION 35. 71.61 of the statutes is amended to read:
23	71.61 General provisions. (1) Department may apply credit against any tax

LIABILITY. The amount of any claim otherwise payable under this subchapter ss. 71.57

1	to 71.60 may be applied by the department against any amount certified to the
2	department under s. 71.93 or 71.935 or may be credited under s. 71.80 (3) or (3m).
3	(2) CREDITS ARE INCOME. All amounts allowed as credits under this subchapter
4	ss. 71.57 to 71.60 constitute income for income and franchise tax purposes and are
5	reportable as such in the year of receipt.
6	(3) Interest not allowed. No interest may be allowed on any payment made
7	to a claimant under this subchapter ss. 71.57 to 71.60.
8	(3m) Administration. The income tax provisions in this chapter relating to
9	assessments, refunds, appeals and collection apply to the credit under this
10	subchapter ss. 71.57 to 71.60.
11	(4) Penalties. Unless specifically provided in this subchapter ss. 71.57 to
12	71.60, the penalties under subch. XIII apply for failure to comply with this
13	subchapter ss. 71.57 to 71.60 unless the context requires otherwise.
14	(5) TABLE PREPARED BY DEPARTMENT. The department shall prepare a table under
15	which claims under this subchapter ss. 71.57 to 71.60 shall be determined.
16	SECTION 36. 71.61 (6) of the statutes is created to read:
17	71.61 (6) PROHIBITION OF NEW CLAIMS. For taxable years beginning after
18	December 31, 2008, no new claims for a credit may be filed under ss. 71.57 to 71.61,
19	but if an otherwise eligible claimant is subject to a farmland preservation agreement,
20	as defined in s. $91.01(7)$ , $2005$ stats., that is in effect on January 1, $2009$ , the claimant
21	may continue to file a claim for the credit under ss. 71.57 to 71.61 until the farmland
22	preservation agreement expires. under 35, 71,57 to 71,61 may file a claim
23	may continue to file a claim for the credit under ss. 71.57 to 71.61 until the farmland preservation agreement expires. under 55, 71.57 to 71.61 may files a claim ander 5,71.613.  SECTION 37. 71.613 of the statutes is created to read: prohibition against a doubt statute of the statute of th
24	71.613 Farmland preservation credit, 2009 and beyond. (1) DEFINITIONS. intent
25	In this section:

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1	(a) "Agricultural use" has the meaning given in s. 91.01 (2).
2	(b) "Claimant" means a person who owns farmland in this state, or who owned
3	farmland in this state during the taxable year to which the claim under this section
4	relates, and who files a claim under this section.
5	(c) "Department" means the department of revenue.
6	(d) "Farm" means a farm, as defined in s. 91.01 (13), that has produced at least
7	\$6,000 in gross farm profits during the taxable year to which the claim relates or, in
8	the taxable year to which the claim relates and the 2 immediately preceding taxable
9	years, at least \$18,000 in gross farm profits.
10	(e) "Farmland preservation agreement" has the meaning given in s. $91.01(15)$ .
11	(f) "Farmland preservation zoning district has the meaning given in s. 91.01
12	(18).
13	(g) "Gross farm profits" means gross receipts from agricultural use of a farm,
14	less the cost or other basis of livestock or other agricultural items purchased for
15	resale which are sold or otherwise disposed of during the taxable year.
16	(h) "Qualifying acres" means the number of acres of a farm that correlate to a
17	claimant's percentage of ownership interest in a farm to which one of the following
18	applies:
19	1. The farm is wholly or partially covered by a farmland preservation
20	agreement.
21	2. The farm is located in a farmland preservation zoning district at the end of

3. If the claimant transferred the claimant's ownership interest in the farm

during the taxable year to which the claim relates, the farm was wholly or partially

covered by a farmland preservation agreement, or the farm was located in a farmland

the taxable year to which the claim relates.

one of the following amounts:

claimant's qualifying acres by \$7.50.

preservation zoning district, on the date on v	which the claimant transferred the
ownership interest. For the purposes of this sub	•
of ownership interest.	and in p. 91.36
(2) FILING CLAIMS. Subject to the limitation	s and conditions provided in sub. (3)
a claimant may claim as a credit against the ta	ax imposed under s. 71.02, 71.23, or

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(3) LIMITATIONS AND CONDITIONS. (a) No credit may be allowed under this section unless all of the following apply:

71.43, up to the amount of those taxes, an amount calculated by multiplying the

- 1. The claimant has paid, or is legally responsible for paying, the property taxes levied against the qualifying acres to which the claim relates.
- 2. At the end of the taxable year to which the claim relates or, on the date on which the person transferred the person's ownership interest in the farm if the transfer occurs during the taxable year to which the claim relates, there was no outstanding notice of noncompliance issued against the farm under s. 91.82 (2).
- (b) If a farm is jointly owned by 2 or more persons who file separate income or franchise tax returns, each person may claim a credit under this section based on the person's ownership interest in the farm.
- (c) If a person acquires or transfers ownership of a farm during a taxable year for which a claim may be filed under this section, each person may file a claim under this section based on the person's liability for the property taxes levied on the person's qualifying acres for the taxable year to which the claim relates.
- (d) A claimant shall claim the credit under this section on a form prepared by the department and shall submit any documentation required by the department.

1	(e) No credit may be allowed under this section unless it is claimed within the
2	time period under s. 71.75 (2).
3	(4) ADMINISTRATION. The department may enforce the credit under this section
4	and may take any action, conduct any proceeding, and proceed as it is authorized in
5	respect to taxes under this chapter. The income tax provisions in this chapter
6	relating to assessments, refunds, appeals, collection, interest, and penalties apply
7	to the credit under this section.
8	SECTION 38. Chapter 91 of the statutes is repealed and recreated to read:
9	CHAPTER 91
10	FARMLAND PRESERVATION
11	SUBCHAPTER I
12	DEFINITIONS AND GENERAL PROVISIONS
13	91.01 Definitions. In this chapter:
14	(1) "Accessory use" means any of the following land uses:
15	(a) A building, structure, or improvement that is an integral part of, or is
16	incidental to, an agricultural use.
17	(b) An activity or business operation that is an integral part of, or incidental
18	to, an agricultural use.
19	(c) A farm residence.
20	(d) A business, activity, or enterprise, whether or not associated with an
21	agricultural use, that is conducted by the owner or operator of a farm, that requires
22	no buildings, structures, or improvements other than those described in par. (a) or
23	(c), that employs no more than 4 full-time employees annually, and that does not
24	impair or limit the current or future agricultural use of the farm or of other protected
25	farmland.

1	(e) Any other use that the department, by rule, identifies as an accessory use.
2	(2) "Agricultural use" means any of the following:
3	(a) Any of the following activities conducted for the purpose of producing an
4	income or livelihood:
5	1. Crop, fiber, or forage production.
	****NOTE: Fiber can be produced synthetically. Is there any kind of natural fiber production that isn't either from a crop or from livestock? If not, "fiber" could be omitted. Otherwise this should be changed in another way to exclude production of synthetic fiber.
6	2. Keeping livestock, including dairy cattle, poultry, horses, farm-raised deer,
7	and farm-raised game birds
	****Note: Should livestock be defined? Would "farm animals" be better? See s. 951.01 (3). Should this include cross-references to definitions of any of the included terms (like farm-raised deer)?
8	3. Beekeeping.
9	4. Nursery, sod, or Christmas tree production.
10	5. Aquaculture.
11	6. Fur farming.
12	7. Forest management.
13	8. Enrolling land in a federal agricultural commodity payment program or a
14	federal or state agricultural land conservation payment program.
	****Note: The proposed language included state agricultural commodity programs. I am unaware of any state programs that fit this description. I am concerned that this description is not sufficiently clear to specify the programs in which participation qualifies as an agricultural use. Do all of the programs that are intended to be covered involve "enrolling" land?
15	(b) Any other use that the department, by rule, identifies as an agricultural use.
	****Note: Does the definition of agricultural use cover raising flowers to sell as cut flowers? Should it? The proposed definition included "undeveloped natural resource and open space use." I omitted that because several places in the body of the chapter repeat those "uses" as well as referring to agricultural uses, making their inclusion in this definition redundant, and because the draft sometimes treats undeveloped areas differently than areas in agricultural use.

(3) "Agriculture-related use" means any of the following:

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1	(a) An agricultural equipment dealership, facility providing agricultural
2	supplies, facility for storing or processing agricultural products, or facility for
3	processing agricultural wastes.
	****Note: It seems that this would include ethanol and biodiesel plants. Is it intended to? Is it clear enough what agricultural supplies are? The catch all was so unclear, it should be reserved to the rule-making authorized in the next paragraph.
4	(b) Any other use that the department, by rule, identifies as an
5	agriculture-related use.
64	(4) "Authorized use" means a use that is allowed without a conditional use
721	permit, special exception, or other special zoning permission.
	****Note: The proposed draft uses the term "permitted use," but it is confusing to say that a permitted use is one for which a permit is not required. An alternative might be to use the term "unconditional use."
8	(5) "Base farm tract" means one of the following:
9	(a) All land, whether one parcel or 2 or more contiguous parcels, that is in a
10	farmland preservation zoning district and that is part of a single farm when the
11	department under s. 91.36 (1) first certifies the farmland preservation zoning
12	ordinance covering the land, regardless of any subsequent changes in the size of the
13	farm.
	****Note: There will be a long delay before all of the zoning ordinances are certified. See proposed s. 91.46 (2). What happens to proposals for nonfarm residences in the meantime?
14	(b) Any other tract that the department by rule defines as a base farm tract.
15	(6) "Certified farmland preservation plan" means a farmland preservation
16	plan that is certified as determined under s. 91.12.
17	(7) "Certified farmland preservation zoning ordinance" means a farmland
18	nreservation zoning ordinance that is certified as determined under s. 91.32

(8) "Chief elected official" means the mayor of a city or, if the city is organized

under subch. I of ch. 64, the president of the council of that city, the village president

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- of a village, the town board chairperson of a town, or the county executive of a county, or, if the county does not have a county executive, the chairperson of the county board of supervisors.
  - (9) "Comprehensive plan" has the meaning given is s. 66.1001 (1) (a).
  - (10) "Conditional use" means a use allowed under a conditional use permit, special exception, or other special zoning permission issued by a political subdivision.
  - (11) "County land conservation committee" means a committee created under s. 92.06 (1).
    - (12) "Department" means the department of agriculture, trade and consumer protection.
  - (13) "Farm" means all land under common ownership that is primarily devoted to agricultural use.

\*\*\*\*NOTE: The proposed definition included the phrase "and is part of a single economic unit for purposes of income tax filing." I have discussed that phrase with the tax drafters and we do not know what it is intended to mean or what effect it is intended to have. We are unsure that the concept of a single unit for income tax purposes works given Wisconsin income tax law. You may wish to get the Department of Revenue's viewpoint on this, especially since the definition is used by cross-reference in ch. 71. DOR may also have concerns about the use of "primarily devoted to" in this definition. Section 70.32 (2) (c) 1g. provides that DOR defines that term by rule.

- (14) "Farm acreage" means size of a farm in acres.
- (15) "Farmland preservation agreement" means any of the following agreements between an owner of land and the department under which the owner agrees to restrict the use of land in return for tax credits:
- (a) A farmland preservation agreement or transition area agreement entered into under s. 91.13, 2005 stats., or s. 91.14, 2005 stats.
  - (b) An agreement entered into under s. 91.60 (1).

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1	(16) "Farmland preservation plan," when not preceded by "certified," means
2	a plan for the preservation of farmland in a county, including an agricultural
3	preservation plan under subch. IV of ch. 91, 2005 stats.
4	(17) "Farmland preservation area" means an area that is planned primarily
5	for agricultural use or agriculture-related use, or both, and that is one of the
6	following:
7	(a) Identified as an agricultural preservation area or transition area in a
8	farmland preservation plan described in s. 91.12 (1).
9	(b) Identified under s. 91.10 (1) (d) in a farmland preservation plan described
10	in s. 91.12 (2).
11	(18) "Farmland preservation zoning district" means any of the following:
12	(a) An area zoned for exclusive agricultural use under an ordinance described
13	in s. 91.32 (1).
14	(b) A farmland preservation zoning district designated under s. $91.38(1)(c)$ in
15	an ordinance described in s. 91.36 (2).
	****Note: I do not believe that a definition of "farmland preservation zoning ordinance" is necessary. If that is incorrect, the proposed definition will need to be changed because it relies on a cross-reference to s. 91.30, resulting in s. 91.30 having no substantive content. It must be possible to replace a defined term with its definition. If you put the relevant part of the proposed definition into proposed s. 91.30, s. 91.30 would read, in its entirety: A political subdivision may adopt an ordinance under this section after the effective date of this section.
16	(19) "Farm residence" means any of the following structures that is located on
17	a farm:
18	(a) A single-family or duplex residence that is the only residential structure

on the farm or is occupied by any of the following:

2. A parent or child of an owner or operator of the farm.

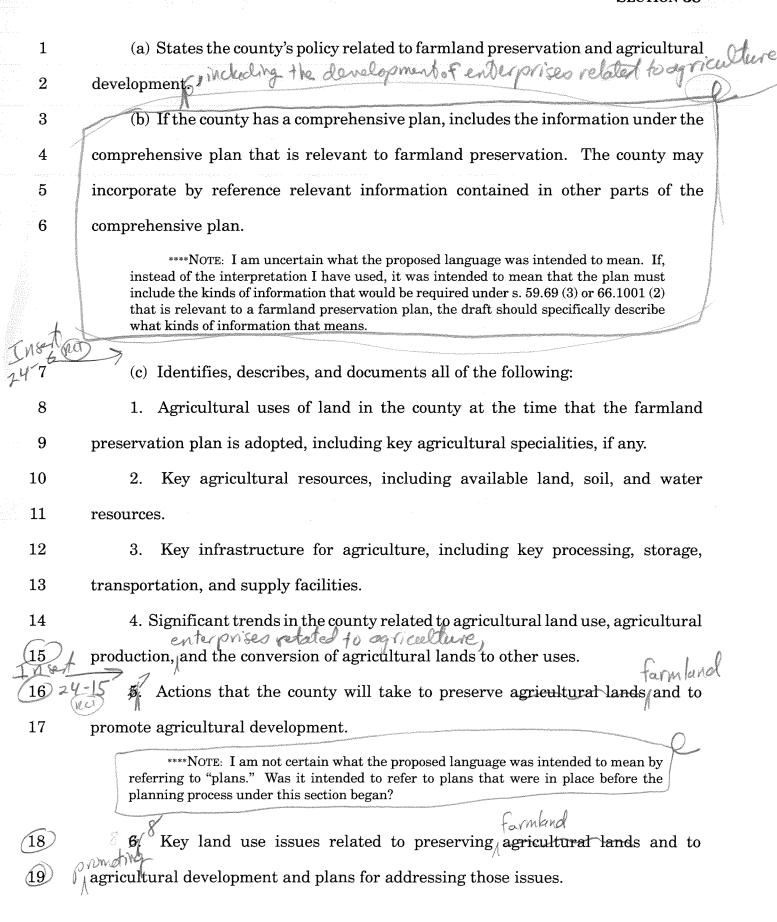
1. An owner or operator of the farm.

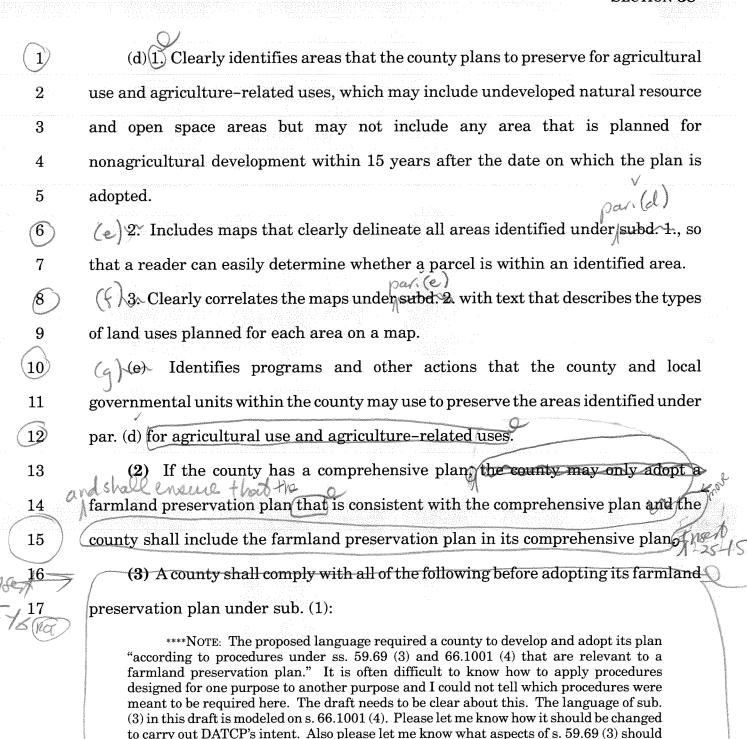
1	3. An individual who earns more than 50 percent of his or her gross income from
2	the farm.
3	(b) A migrant labor camp that is certified under s. 103.92.
4	(20) "Gross farm profits" has the meaning given in s. 71.613 (1) (g).
21-5/(12	(21) "Nonfarm residence" means a residence other than a farm residence.
6	(22) "Nonfarm residential acreage" means the total number of acres of all
met 7 (re	parcels on which nonfarm residences are located.
TURN	(23) "Owner" means a person who has an ownership interest in land.
from 9	(24) "Political subdivision" means a city, village, town, or county.
10	(25) "Prime farmland" means any of the following:
11	(a) An area with a class I or class II land capability classification as identified
12	on a map published by the natural resource conservation service of the federal
13	****Note: I have done some research on NRCS Web sites to try to ensure that this provision is technically correct. It appears to me that the language in the proposed draft is intended to refer to what is called "land capability classification" or "soil capability classification." (The former appears to be more widely used.) I have not seen an NRCS map that shows the land capability classification directly on the map. If such maps do not exist, we will need to change the definition.
14	(b) Land, other than land described in par. (a), that is identified as prime
15	farmland in a certified farmland preservation plan.
16	(26) "Prior nonconforming use" means a land use that does not conform with
17	a farmland preservation zoning ordinance, but that existed lawfully before the
18	farmland preservation zoning ordinance was enacted.
	****Note: The proposed language included "isolated." That made the definition unclear. If the intent is to limit the scope of nonconforming uses in some way, that should be done in s. 91.42 (3).

ordinance under s. 91.38 (1) (i).

1	(27) "Protected farmland" means land that is located in a farmland
2	preservation zoning district, is covered by a farmland preservation agreement, or is
3	otherwise legally protected from nonagricultural development.
4	(28) "Taxable year" has the meaning given in s. 71.01 (12).
5	(29) "Working lands enterprise area" means an area designated in accordance
6	with the rules under s. 91.60 (2) (c).
7	91.02 Rule making. (1) The department shall promulgate rules that set forth
8	$technical\ specifications\ for\ farmland\ preservation\ zoning\ maps\ under\ s.\ 91.38\ (1)\ (d).$
9	(2) The department may promulgate rules for the administration of this
10	chapter, including rules that do any of the following:
11	(a) Identify accessory uses under s. 91.01 (1) (e).
12	(b) Identify agricultural uses under s. 91.01 (2) (b).
13	(c) Identify agriculture-related uses under s. 91.01 (3) (b).
14	(d) Identify base farm tracts under s. 91.01 (5) (b).
15	(e) Specify standards for certification under s. 91.18 (1) (b).
16	(f) Require information in an application for certification of a farmland
17	preservation plan under s. 91.20 (4).
18	(g) Specify types of ordinance amendments for which certification is required
19	under s. 91.36 (8) (b) 3.
20	(h) Specify exceptions to the requirement that land in a farmland preservation
21	zoning district be included in a farmland preservation plan area under s. 91.38 (1)
22	(g).
23	(i) Specify requirements for certification of a farmland preservation zoning

1	(j) Require information in an application for certification of a farmland
2	preservation zoning ordinance under s. 91.40 (5).
3	(k) Authorize additional uses in a farmland preservation zoning district under
4	s. 91.42 (4).
( <u>5</u> )	s. 91.42 (4).  (L) Authorize additional uses as authorized uses in a farmland preservation
<u>6</u>	zoning district under s. 91.44 (7).(1) (g)
7	(m) Authorize additional uses as conditional uses in a farmland preservation
8	zoning district under s. 91.46 (1) (j).
9	(n) Specify conversion fees under s. 91.48 (2).
10	(o) Specify criteria for designating working lands enterprise areas under s.
11	91.60 (2) (c).
12	(p) Require information in an application for a farmland preservation
13	agreement under s. 91.64 (2) (h).
14	(q) Specify conversion fees under s. 91.66 (1) (c).
15	(r) Prescribe procedures for compliance monitoring under s. 91.82 (3).
16	91.03 Intergovernmental cooperation. State agencies shall cooperate with
17	the department in the administration of this chapter and in other matters related
18	to the preservation of farmland in this state. State agencies shall, to the extent
19	feasible, cooperate in sharing and standardizing relevant information, identifying
20	and mapping significant agricultural resources, and planning and evaluating the
, 21	impact of state actions on agriculture.
22	SUBCHAPTER II
23	FARMLAND PRESERVATION PLANNING
24	91.10 County plan required. (1) A county shall adopt a farmland
25)	preservation plan that does all of the following:





(a) The county board shall adopt written procedures that are designed to foster

information services, and public meetings for which advance notice has been

provided, in every stage of the preparation of the farmland preservation plan. The

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public participation, including open discussion, communication programs,

be incorporated into this provision.

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written procedures shall provide for wide distribution of proposed, alternative, or amended elements of a farmland preservation plan and shall provide an opportunity for written comments on the farmland preservation plan to be submitted by members of the public to the county board and for the county board to respond to any written comments. The written procedures shall describe the methods that the county board will use to distribute proposed, alternative, or amended elements of the farmland preservation plan to owners of property, or to persons who have a leasehold interest in property under which the persons may extract nonmetallic mineral resources in or on property, in which the allowable use or intensity of use of the property is changed by the farmland preservation plan.

- (b) The county body that is authorized to prepare or amend a farmland preservation plan may recommend the adoption or amendment of a farmland preservation plan only by adopting a resolution by a majority vote of the entire body. The vote shall be recorded in the official minutes of the body. The resolution shall refer to maps and other descriptive materials that relate to one or more elements of the farmland preservation plan. The body shall send one copy of an adopted farmland preservation plan, or of an amendment to the farmland preservation plan, to each of the following:
- 1. Every governmental body that is located in whole or in part within the boundaries of the county.
  - 2. The clerk of every local governmental unit that is adjacent to the county.
  - 3. The department of administration.
  - 4. The regional planning commission in which the county is located.
  - 5. A public library that serves the county.

- (c) No farmland preservation plan that is recommended for adoption or amendment under par. (b) may take effect until the county enacts an ordinance that adopts the farmland preservation plan or amendment. The county may not enact an ordinance under this paragraph unless the farmland preservation plan contains all of the elements specified in sub. (1). An ordinance may be enacted under this paragraph only by a majority vote of the members–elect, as defined in s. 59.001 (2m), of the county board. The county shall file an ordinance that is enacted under this paragraph, and the farmland preservation plan to which it relates, with at least all of the entities specified in par. (b).
- (d) No county may enact an ordinance under par. (c) unless the county holds at least one public hearing at which the proposed ordinance is discussed. The county shall publish a class 1 notice under ch. 985 at least 30 days before the hearing is held. The county may also provide notice of the hearing by any other means it considers appropriate. The county shall include at least the following information in the notice:
  - 1. The date, time, and place of the hearing.
- 2. A summary, which may include a map, of the proposed farmland preservation plan or amendment to a farmland preservation plan.
- 3. The name of an individual employed by the county who may provide additional information regarding the proposed farmland preservation plan or amendment.
- 4. Information relating to where and when the proposed farmland preservation plan or amendment may be inspected before the hearing, and how a copy of the farmland preservation plan or amendment may be obtained.

- (e) At least 30 days before the hearing described in par. (d) is held, a county shall provide written notice to all of the following:
- 1. An operator who has obtained, or made application for, a permit that is described in s. 295.12 (3) (d).
- 2. A person who has registered a marketable nonmetallic mineral deposit under s. 295.20.
- 3. Any other owner or leaseholder who has an interest in property under which the person may extract nonmetallic mineral resources, if the owner or leaseholder requests in writing that the county provide the owner or leaseholder notice of the hearing described in par. (d).
- (f) A county shall maintain a list of persons who submit a written request to receive notice of any proposed ordinance, described in par. (c), that affects the allowable use of the property owned by the person. At least 30 days before the hearing described in par. (d) is held a political subdivision shall provide written notice, including a copy of the proposed ordinance, to all of those persons. The notice shall be by mail or in any reasonable form that is agreed to by the person and the political subdivision. The political subdivision may charge each person on the list who receives a notice a fee that does not exceed the approximate cost of providing the notice to the person.
- (4) The department may provide information and assistance to a county in developing a farmland preservation plan under sub. (1).
- (5) A county shall notify the department before the county holds a public hearing on a proposed farmland preservation plan under sub. (1) or on any amendment to a farmland preservation plan. The county shall include a copy of the

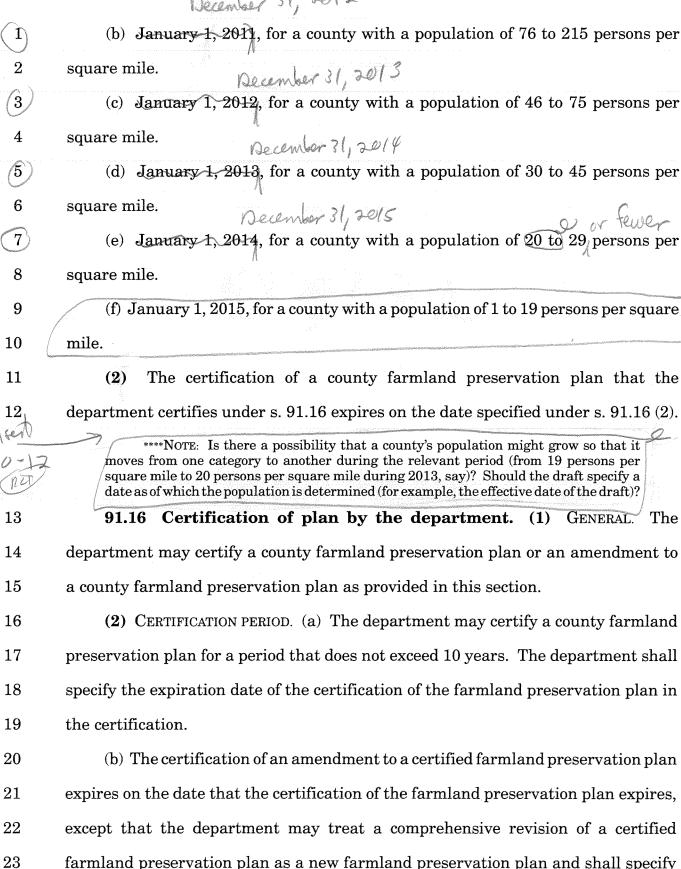
proposed farmland preservation plan or amendment in the notice. The department may review and comment on the plan or amendment.

(6) A county with a farmland preservation plan that was certified under s. 91.06, 2005 stats., is not required to adopt a new farmland preservation plan to comply with subs. (1) to (3) until the 90th day before the expiration date provided in the certification or, if there is no expiration date in the certification, until the 90th day before the applicable date in s. 91.14 (1) (a) to (f). A county that does not have a farmland preservation plan that was certified under s. 91.06, 2005 stats., shall adopt a farmland preservation plan in compliance with subs. (1) to (3) no later than XXXX.

\*\*\*\*NOTE: I did not see anything in the proposed language that clearly dealt with the issue of when plans must be revised or adopted to comply with the new requirements. Please let me know if this captures the intent with respect to counties with existing plans and let me know when the counties without plans should be required to adopt them.

- **91.12** Certified plan. The following county farmland preservation plans are certified, for the purposes of this chapter and s. 71.613:
- (1) An agricultural preservation plan that was certified under s. 91.06, 2005 stats., and the certification has not expired.
- (2) A farmland preservation plan that was certified under s. 91.16 and the certification has not expired or been withdrawn.
- 91.14 Expiration of plan certification. (1) The certification of a county farmland preservation plan that was certified under s. 91.06, 2005 stats., expires on the date provided in the certification or, if the certification does not provide an expiration date, on the following date:
- (a) January 1, 2010, for a county with a population of 216 or more persons per square mile.

December 31, 2012



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(1).

1	an expiration date for the certification of the revised farmland preservation plan as
2	provided in par. (a).
3	(3) Scope of department review. (a) The department may certify a county's
4	farmland preservation plan or an amendment to the farmland preservation plan
5	based on the county's certification under s. 91.20 (3), without conducting any
6	additional review or audit.
7	(b) The department may do any of the following before it certifies a county's
8	farmland preservation plan or amendment:
9	1. Review the farmland preservation plan or amendment for compliance with
10	s. 91.18.
11)	s. 91.18.  2. Review and audit the application for certification, including the statement
12	under s. 91.20 (3).
	****NOTE: I am unsure what "audit" adds in terms of action on a plan. The dictionary definition (other than of a financial audit) is "a methodical examination and review." Could "audit" be eliminated or replaced with more specific language?
13	(4) DENIAL OF CERTIFICATION. The department shall deny a county's application
14	for certification of a farmland preservation plan or amendment if the department
15	finds any of the following:
16	(a) That the farmland preservation plan or amendment does not comply with
17	the requirements in s. 91.18.
18	(b) That the application for certification does not comply with s. 91.20.
19	(5) WRITTEN DECISION; DEADLINE. The department shall grant or deny an
20	application for certification under this section no more than 90 days after the day on
21	which the county submits a complete application, unless the county agrees to an

extension. The department shall issue its decision in the form required by s. 227.47

any of the requirements in sub. (1).

1	(6) CONDITIONAL CERTIFICATION. The department may grant an application for
2	certification under this section subject to conditions specified by the department in
3	its decision under sub. (5). The department may certify a farmland preservation plan
4	contingent upon the county board adopting the farmland preservation plan as
5	certified.
6	(7) EFFECTIVE DATE OF CERTIFICATION. A certification under this section takes
7	effect on the day on which the department issues its decision, except that if the
8	department specifies conditions under sub. (6), the certification takes effect on the
9	day on which the department determines that the county has met the conditions.
10	(8) Effectiveness of Plan Amendments. For purposes of this chapter and s.
11	71.613, a certified farmland preservation plan does not include an amendment
12	adopted after the effective date of this subsection [revisor inserts date], unless the
13	department certifies the amendment.
14	(9) WITHDRAWAL OF CERTIFICATION. The department may withdraw a
15	certification that it granted under sub. (3) (a) if the department finds that the
16	farmland preservation plan materially violates the requirements under s. 91.18.
17	91.18 Requirements for certification of plan. (1) A farmland preservation
18	plan qualifies for certification under s. 91.16 if it complies with all of the following:
19	(a) The requirements in s. 91.10 (1) and (2).
20	(b) Any other standards that the department specifies by rule.
21	(2) An amendment to a farmland preservation plan qualifies for certification
22	under s. 91.16 if it complies with all of the requirements in sub. (1) that are relevant
23	to the amendment and it does not cause the farmland preservation plan to violate

1	91.20 Applying for certification of plan. A county seeking certification of
2	a farmland preservation plan or amendment to a farmland preservation plan shall
3	submit all of the following to the department in writing, along with any other
4	relevant information that the county chooses to provide:
5	(1) The proposed farmland preservation plan or amendment.
6	(2) All of the following background information:
7	(a) A concise summary of the farmland preservation plan or amendment,
8	including key changes from any previously certified farmland preservation plan.
9	(b) A concise summary of the process by which the farmland preservation plan
10	or amendment was developed, including public hearings, notice to and involvement
11	of other governmental units within the county, approval by the county, and
12	identification of any key unresolved issues between the county and other
13	governmental units within the county related to the farmland preservation plan or
14	amendment.
15	(c) The relationship of the farmland preservation plan or amendment to any
16	county comprehensive plan.
+	****Note: The reference in par. (d) in the proposed draft to information that the department requests seems redundant of sub. (4).
17	(3) A statement, signed by the county corporation counsel and the county
18	(3) A statement, signed by the county corporation counsel and the county planning director, certifying that the farmland preservation plan or amendment
19	complies with all of the requirements in s. 91.18.
1	****NOTE: I do not believe that counties are required to have planning directors.  If they are not, this must be changed.
20	(4) Other relevant information that the department requires by rule.
21	SUBCHAPTER III
22	FARMLAND PRESERVATION ZONING